

Updated February 8, 2016

POLS Y490. Undergraduate Seminar: Controversies in Health Policy and Politics

Condensed pre-syllabus

Class meets Monday 4:00-6:30 PM in **Woodburn 218** [NOTE THE ROOM CHANGE, EFFECTIVE IMMEDIATELY], Section 13509

Professor Michael D. McGinnis

Woodburn 210-F (Chair's office)

Office Hours: Monday 10:00-11:30, Wednesday 2:00-3:30,

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Course Description

In this course students will explore, in some depth, a controversy related to health care, health insurance, public health, or other aspects of health policy. Common readings will focus on controversies in the U.S. system, including ***Remedy and Reaction: The Peculiar American Struggle over Health Care Reform, by Paul Starr***, and other shorter readings (all of which will be made available on the Canvas course site). ***This course carries intensive writing credit.*** Students will write up a paper on an approved topic, and will submit drafts of each section that paper in an orderly fashion. Most students are likely to write papers related to the U.S. case, but the instructor is open to topics that extend outside the limits of our country. Here is a sample of possible topics: any of the major components of Obamacare, Medicare, Medicaid, or other government programs, religious objections to contraception coverage, abortion, or vaccination, unequal access to health care or to health-related information, public support for medical research, high prescription drug prices, orphan drugs, drug abuse, legalization of marijuana use, antibiotic resistance, epidemics, malpractice insurance, patient dumping, disaster response, medical tourism, consolidation of care providers, a hospital's responsibility to its community (as in IU Health Bloomington's proposed relocation), and the public health consequences of sugary drinks, tobacco use, vapor cigarettes, genetically-modified foods, pollution, and the infrastructure of roads, sidewalks, and parks in a community.

Grading and Student Responsibilities

Semester grades will be based primarily on the quality of the seminar paper (85%) ***and the student's participation in class discussions and other assignments (15%)***. Regular attendance will be taken, and students are expected to come to class each week. (For excused absences, you need to obtain permission from the instructor ahead of time, except in cases of emergency.) Points will be assigned for participation (based on attendance and the quality of comments made during class time) and for each of the intermediate steps of the paper construction process. These points will be assigned the following weights towards the final overall grade.

The seminar paper is the core of this course. Students should plan on writing this paper in 5 parts (the first four of which will need to be revised along the way to make for a complete integrated whole by the end of the semester):

1. **Topic statement:** Initially need only a brief statement of your topic of interest, based on the nature of the problem or normative concern, as you understand it [Part 1 is 5% of course grade – DUE JAN. 25]
 2. **Literature Review and Problem Framing:** Expanded statement of topic, including a literature review of how this issue or problem has been defined and framed in the relevant policy discourse and/or research literature [Part 2: 15% – DUE FEB. 15]
 3. **Configuration of relevant actors** [Part 3: 15% – DUE MARCH 7]
 - a. Which actors or stakeholders are especially concerned with this issue, and what their primary concerns are [Part 2]
 - b. The configuration of common and conflicting interests among these primary actors, and what sources of power and influence the relevant actors bring to the table, and the institutional forums in which those interactions play out
 4. **Future prospects** [Part 4: Likely outcomes under status quo, and change being advocated, with justification]: 15% – DUE APRIL 11]
 - a. what you expect will occur if no major changes are made
 - b. What kinds of solutions seem desirable to you, and why, with a realistic evaluation of the prospects of such a solution being implemented and achieving its goal
 5. **Final Paper:** Integrated seminar paper: 35% – DUE NOON, FRIDAY, MAY 6 – [Early submissions will be welcomed!]
- Additional details will be provided at appropriate times throughout the semester.

Schedule of Class Meetings and Assignments

Over the course of the semester we will move through five phases, starting with a primarily lecture format in initial weeks and quickly moving to sessions with an increasing proportion of seminar-style discussion-style presentations and discussions after that.

1. Quick overview of scope of potential topics for papers (week 1; week 2 NO CLASS for MLK Day)
2. Historical development of U.S. health system, with some global context (weeks 2-5)
 - a. Readings week 3, Jan. 25: : Starr, *Remedy and Reaction*, Introduction and chapters 1-7, pp. 1-238); submit draft topic
 - b. Readings week 4, Feb. 1: Starr, *Remedy and Reaction*, chapters 8-9, pp. 239-298, others TBA)
 - c. Readings week 5, Feb. 8, TBA
3. Conceptual tools from political economy and institutional analysis (weeks 6-9); Readings TBA
4. Discussion of paper topics under broad categories -- subject to rearrangement (weeks 10-14); Readings TBA
5. Wrap-up (week 15) – No meeting Finals Week

A more detailed list of topics and readings will be available later this week (or the next!).

Supplemental Texts (to be placed on reserve, Reserve Room, Wells Library):

- Harry A. Sultz and Kristina M. Young, *Health Care USA: Understanding Its Organization and Delivery*, 8th ed, Jones & Bartlett, 2014.
- Carney, Jan K. *Controversies in Public Health and Health Policy*, Jones and Bartlett, 2016.

List of Weekly Topics and Readings (*subject to minor revisions*)

1. Jan 11	Intro to course	Syllabus
2. Jan. 18	NO CLASS – MLK DAY	No readings
3. Jan 25	Historical Development of US. Health System(s)	Starr <i>Remedy and Reaction</i> , Intro and chapters 1-7 PAPER PART 1 DUE
4. Feb 1	Getting to ObamaCare	Starr <i>Remedy and Reaction</i> , Intro and chapters 8-9 Kaiser (ACA), McDonough, Squires and Anderson, McCarthy et al.
5. Feb 8	Key Programs (Social Insurance and Public Health)	Kaiser (Medicare), Friedman, Brecher and Rose, Brandt, Goodman, Heiman and Artiga
6. Feb 15	“Perfect Storms” of Collective Action	Rettig, Mehaldo, Hoffman, Ramlakhan et al. PAPER PART 2 DUE
7. Feb 22	Markets and Regulation	Mariner, Deloitte Center, Abrams et al., Blasé
8. Feb 29	Understanding the Complications of Federalism	Gluck, Haeder and Weimer, Keith and Lucia, Garfield and Damico
9. Mar 7	Policy Theory and Political Structures	Havighurst, Haeder, Mettler PAPER PART 3 DUE
	NO CLASS -- SPRING BREAK	
10. Mar 21	Global Health	Gneiting, Shiffman et al., Cohen , review McDonough; Squires and Anderson
11. Mar 28	ACA and Public Health	Rosenbaum, Hardcastle et al., Hacker and Walker; review Heiman and Artiga
12. Apr 4	Religion, Ethnics, and Health Policy	Lee, Tomkins et al., Annas et al., Gostin, Fox
13. Apr 11	Efforts to Improve Coordination of Care and Insurance	McKethan, Gold, Schwenk, Rowland, Finkelstein and Taubman PAPER PART 4 DUE
14. Apr 18	Regional Variation and Local Stewardship	Gawande (Cost Conundrum, Hot Spotters), White and Williams, Tanenbaum
15. Apr 25	Course Wrap-Up	No additional readings
Finals	--NO CLASS MEETING--	FINAL PAPER DUE NOON, FRIDAY, MAY 6 – [Early submissions will be welcomed!]

Note: Some of these readings are intended more for reference than to be read in full; details provided during class.

Alphabetical List of Additional Readings (available on Canvas)

1. Abrams, Melinda, Rachel Nuzum, Mark Zezza, Jamie Ryan, Jordan Kiszla, and Stuart Guterman. 2015. The Affordable Care Act's Payment and Delivery System Reforms: A Progress Report at Five Years, Commonwealth Fund, May 2015
http://www.commonwealthfund.org/~media/files/publications/issue-brief/2015/may/1816_abrams_aca_reforms_delivery_payment_rb.pdf
2. Annas, George J., Theodore W. Ruger, and Jennifer Prah Ruger. 2014, "Money, Sex, and Religion — The Supreme Court's ACA Sequel" *NEJM* 371 (9), 862-866.
3. Blasé, Brian. 2015. "Downgrading the Affordable Care Act: Unattractive Health Insurance and Lower Enrollment." Mercatus Research, Mercatus Center at George Mason University, Arlington, VA, November 2015. <http://mercatus.org/publication/downgrading-affordable-care-act-aca-unattractive-health-insurance-and-lower-enrollment>
4. Brandt, Allan M., and Martha Gardner. 2000. "Antagonism and Accommodation: Interpreting the Relationship Between Public Health and Medicine in the United States During the 20th Century," *American Journal of Public Health* 90 (5): 707-715.
5. Brecher, Charles and Shanna Rose. 2013. "Medicaid's Next Metamorphosis," *Public Administration Review*, 73 (S1), 560-568.
6. Cohen, I. Glenn. 2014. "An Introduction to the Medical Tourism Industry," *Patients with Passports: Medical Tourism, Law, and Ethics*, Oxford University Press.
7. Deloitte Center for Health Solutions. 2014. *The great consolidation: The potential for rapid consolidation of health systems*
<http://www2.deloitte.com/content/dam/Deloitte/us/Documents/life-sciences-health-care/us-lshc-great-consolidation-111214.pdf>
8. Finkelstein, Amy, and Sarah Taubman. 2015. "Randomize Evaluations to Improve Health Care Delivery," *Science* 13 Feb. 2015, 347 (6223), 720-722.
9. Fox, Daniel M. 2015. "Policy Commercializing Nonprofits in Health: The History of a Paradox From the 19th Century to the ACA," *Milbank Quarterly* 93(1): 179-210.
10. Friedman, Emily. 1995. "The Compromise and the Afterthought: Medicare and Medicaid After 30 Years," *JAMA* (July 19, 1995) 274 (3), 278-282.
11. Garfield, Rachel, and Anthony Damico. 2016. "The Coverage Gap: Uninsured Poor Adults in States that Do Not Expand Medicaid – An Update," Issue Brief, The Kaiser Commission on Medicaid and the Uninsured, Kaiser Family Foundation, January 2016.
<https://kaiserfamilyfoundation.files.wordpress.com/2016/01/8659-04-the-coverage-gap-uninsured-poor-adults-in-states-that-do-not-expand-medicaid.pdf>
12. Gawande, Atul. 2009. "The Cost Conundrum," *The New Yorker* June 1, 2009
http://www.newyorker.com/reporting/2009/06/01/090601fa_fact_gawande?currentPage=all
13. Gawande, Atul, "The Hot Spotters," *The New Yorker* January 24, 2011 http://www.newyorker.com/reporting/2011/01/24/110124fa_fact_gawande?currentPage=all
14. Gluck, Abbe R. 2013. "Federalism From Federal Statutes: Health Reform, Medicaid, and the Old-Fashioned Federalists' Gamble," *Fordham Law Review* 81: 1749-1775.
15. Gneiting, Uwe. 2015. "From global agenda-setting to domestic implementation: successes and challenges of the global health network on tobacco control," *Health Policy and Planning* 2015;1–13.
16. Gold, Marsha. 1010. "Accountable Care Organizations: Will They Deliver?" *Policy Brief*, Mathematica Policy Research.
17. Goodman, Richard A., et al. 2006. "Law and Public Health at CDC," *Morbidity and Mortality Weekly Report*, 55 (Supplement), Dec. 22, 2006, pp. 29-33.

18. Gostin, Lawrence O. 2014. "The ACA's Contraceptive Mandate: Religious Freedom, Women's Health, and Corporate Personhood" *JAMA* 312 (8) 785-6.
19. Hacker, Karen, and Deborah Klein Walker. 2013. "Achieving Population Health in Accountable Care Organizations," *American Journal of Public Health* 103 (7): 1163-1167.
20. Haeder, Simon F. 2012. "Beyond Path Dependence: Explaining Healthcare Reform and Its Consequences," *Policy Studies Journal* 40 (S1), 65-86.
21. Haeder, Simon F. and David L. Weimer. 2015. "You Can't Make Me Do It, but I Could Be Persuaded: A Federalism Perspective on the Affordable Care Act," *Journal of Health Politics, Policy and Law*, 40(2): 281-323.
22. Hardcastle, Lorian E., et al. 2011. "Improving the Population's Health: The Affordable Care Act and the Importance of Integration," *Journal of Law, Medicine, and Ethics* Fall: 317-327.
23. Havighurst, C.C. 2000. "American health care and the law--we need to talk!" *Health Affairs*, 19, no.4 (2000):84-106.
24. Heiman, Harry J. and Samantha Artiga. 2015. "Beyond Health Care: The Role of Social Determinants in Promoting Health and Health Equity," Kaiser Family Foundation, Issue Brief, Nov. 2015 <http://files.kff.org/attachment/issue-brief-beyond-health-care-the-role-of-social-determinants-in-promoting-health-and-health-equity>
25. Hoffman, Beatrix. 2006. "Emergency Rooms: The Reluctant Safety Net," in Rosemary A. Stevens, et al, eds., *Putting the Past Back In: History and Health Policy in the United States*, New Brunswick, NJ: Rutgers University Press, 250-272.
26. Kaiser Family Foundation, *Medicare at a Glance Fact Sheet*, August 2014, see <http://kaiserfamilyfoundation.files.wordpress.com/2014/09/1066-17-medicare-at-a-glance.pdf>
27. Kaiser Family Foundation, *Summary of Coverage Provisions in the Patient Protection and Affordable Care Act*, April 2013, <http://kaiserfamilyfoundation.files.wordpress.com/2013/01/8023-r.pdf>
28. Keith, Katie, and Kevin W. Lucia. 2014. "Implementing the Affordable Care Act: The State of the States," *The Commonwealth Fund*, January 2014, http://www.commonwealthfund.org/~media/files/publications/fund-report/2014/jan/1727_keith_implementing_aca_state_of_states.pdf
29. Lee, Lisa. 2012. "Public Health Ethics Theory: Review and Path to Convergence," *Journal of Law, Medicine, and Ethics*, Spring, 85-98.
30. Mariner, Wendy K. 2014. "Health Insurance is Dead: Long Live Health Insurance," *American Journal of Law & Medicine*, 40: 195-214.
31. McCarthy, Douglas, David C. Radley, and Susan L. Hayes. 2015. *Aiming Higher: Results from a Scorecard on State Health System Performance*, 2015 edition, Commonwealth Fund, December 2015. <http://www.commonwealthfund.org/publications/fund-reports/2015/dec/aiming-higher-2015>
32. McDonough, John E. 2014. "Health system reform in the United States," *International Journal of Health Policy Management* 2014, 2(x), 1-4
33. McKethan, Aaron. 2010. "Uniting the Tribes of Health System Improvement," *American Journal of Managed Care* 16 (special issue, December), SP13-18.
34. Mehaldo, Evan M. 2014. "Evolution of Health Planning (1920s-1970s)" and "(1970s-Present)", in Thomas R. Oliver, ed., *Guide to U.S. Health and Health Care Policy*, CQ Press, pp. 143-167.
35. Mettler, Suzanne. 2010. "Reconstituting the Submerged State: The Challenges of Social Policy Reform in the Obama Era," *Perspectives on Politics* 8 (3), 803-824
36. Ramlakhan, Shammi, Hasan Qayyum, Derek Burke, and Ruth Brown. 2015. "The safety of emergency medicine," *Emergency Medicine Journal* 2015;0:1-7. doi:10.1136/emered-2014-204564

37. Rettig, Richard A., "Special Treatment – The Story of Medicare's ESRD Entitlement," *New England Journal of Medicine*, 364:7 (Feb. 17, 2011), pp. 596-598
38. Rosenbaum, Sara. The Patient Protection and Affordable Care Act: Implications for Public Health Policy and Practice. *Public Health Reports* 2011; 126(1):130-135.
39. Rowland, Diane. 2015. "The Medicare and Medicaid Partnership at Age 50," *Generations – Journal of the American Society on Aging*, 39 (2): 35-42.
40. Schwenk, Thomas L., MD, "The Patient-Centered Medical Home: One Size Does Not Fit All," *JAMA*. 2014; 311(8):802-803. [Editorial]
41. Shiffman, Jeremy, et al. 2015. "A Framework on the Emergence and Effectiveness of Global Health Networks," *Health Policy and Planning* 2015: 1-14.
42. Squires, David, and Chloe Anderson. 2015. "U.S. Health Care from a Global Perspective: Spending, Use of Services, Prices, and Health in 13 Countries," *Issues in International Health Policy*, The Commonwealth Fund, Oct. 2015. <http://www.commonwealthfund.org/publications/issue-briefs/2015/oct/us-health-care-from-a-global-perspective>
43. Tanenbaum, Sandra J. 2013. "Reducing Variation in Health Care: The Rhetorical Politics of a Policy Idea," *Journal of Health Politics, Policy and Law*, Vol. 38, No. 1, February 2013, 5-26.
44. Tomkins, Andrew, et al. "Controversies in Faith and Health Care," *The Lancet Published Online* July 7, 2015 [http://dx.doi.org/10.1016/S0140-6736\(15\)60252-5](http://dx.doi.org/10.1016/S0140-6736(15)60252-5)
45. White, Kellee, Jennifer S. Haas, and David R. Williams. 2012. "Elucidating the Role of Place in Health Care Disparities: The Example of Racial/Ethnic Residential Segregation," *Health Services Research*, 47(3 Pt 2): 1278–1299

Note: An annotated list of readings, in order of assignment, is available on Canvas.